DILG 1 Announces 2012 Gawad Pamana ng Lahi (GPL) Regional Champions

The Province of Pangasinan, Vigan City, Ilocos Sur, and San Nicolas, Ilocos Norte are the 2012 Gawad Pamana ng Lahi (GPL) Region 1 Champions and the nominees in the first – ever National GPL.

The GPL is a total concept award conferred to a Province, City or Municipality implemented by the Department of the Interior and Local Government (DILG), in partnership with other stakeholders, to give due recognition to the efforts and contributions of local governments in the advancement of good local governance.

Director Corazon P. Guray of the DILG Region 1 announced that “these three (3) local government units exemplify excellent performances in the Department’s Local Governance Performance Management System’s (LGPM’s) Administrative, Social, Economic and Environmental Governance and Valuing Fundamentals of Good Governance, and the 2012 Seal of Good Housekeeping (SGH) – Silver Level.” She added that their innovations for the past three (3) years and 2011 awards propelled them to surpass the other 126 local government units of the region.

Criteria for the SGH Silver Level include the (1) Rendered Commission on Audit (COA) Opinion on the LGU Financial Statements; (2) Compliance to the DILG’s Full Disclosure Policy (FDP); (3) Functionality of the Bids and Awards Committee (BAC) and Full Utilization of the PhilGeps Website, and; (4) Anti – Red Tape Act Report Card Survey (ARTA – RCS). Criteria 3 and 4 were added for the Scaled – Up SGH. (continued at page 3)

DILG R1 pursues conduct of Regional Collaboration Workshop for Agno River Basin as tribute to SILG Robredo

Bauang, La Union – “Right now, I believe that there is a big smile on Secretary Robredo’s face as he looks down on us. We have decided to pursue the conduct of the Regional Collaboration Workshop for Agno River Basin, despite the recent tragedy in the Department because this is one of the projects close to the heart of the late Secretary. And this is also one of our ways to pay tribute to him.”

Region 1 Director, Corazon P. Guray, of the Department of the Interior and Local Government (DILG), stated in her message to 250 Mayors, Sanggunian Members, (continued at page 4)
The late Secretary Jesse M. Robredo of the Department of the Interior and Local Government (DILG) advanced reforms in local government and interior sectors that are crucial for the country’s “matuwid na daan”. This is the common view of government officials, lawmakers, civil society organizations, the academe, urban poor groups, and other supporters during Robredo’s wake.

Movement for Good Governance Chairperson Solita Collas – Monsod said, it was crucial that the reforms Robredo has begun be continued and that his replacement should make sure that the ideals he fought for be protected.

Up until the night before his departure for Cebu, Robredo has been pushing his management team to find more effective ways to advance reforms in local governance and the interior sector. He was particularly focused on drumming up public support for the Full Disclosure Policy (FDP), an instrument that he hoped would advance transparency and accountability in local governance. The FDP, the crown jewel of Robredo’s work in local governance, requires LGUs to disclose in public places 15 key financial documents that show how funds are spent. As of June 2012, 1,697 or 99% of LGUs have complied with the policy. This is validated by the latest Pulse Asia and Social Weather Stations surveys that show more Filipinos now observe transparency and accountability in their localities.

The FDP is a requirement in the conferment of the Seal of Good Housekeeping (SGH), which is awarded to LGUs every year. The SGH rewards honesty and excellence in local governance. As of June 2012, 856 LGUs who have qualified for the SGH have been granted P1.1 billion Performance Challenge Fund (PCF), the funding subsidy that based on the guidelines are spent for the poorest of the poor.

He wanted to start an advocacy campaign so that ordinary citizens would use the maximum benefits from the tool to demand good governance and transparency from their local leaders.

He also gave instructions that illegal logging be stopped, and those involved be made accountable.

Robredo has also been tirelessly improving disaster risk reduction and mitigation capabilities of local government units across the country. He has introduced the Seal of Disaster Preparedness, another incentive mechanism to help LGUs deal with disasters and calamities. “The important thing here is reducing casualties to zero,” he said.

As of the first semester of this year, 8,504 LGUs already have functional disaster management councils. Exactly 1,539 have command centers and alarm systems. They now have emergency response, rescue, and medical teams, and evacuation centers. (Continued at page 5)
Advancing Knowledge Management at the Regional level through the LGRRC

The recent assessment of the Local Governance Region I Resource Centre (LGRRC) conducted by the Local Government Academy (LGA) proved its readiness to advance the level of capacity development in the region. The LGRRC I is geared toward expanding, institutionalizing operations, and connecting communities of practice at the regional level.

Soon, the LGRRC I will venture on improving capacities of its key personnel and strategic partners in various fields, in response to the global and regional development trends of the supply and demand of capacity development. This would mean partnering with key institutions, like the NGAs, the Academe, CSOs, and NGOs, to further Knowledge Management (KM) in the area. It would also mean adopting the convergence approach in implementing the Department’s PPAs and other development initiatives.

The LGRRC is founded on three key principles: (1) KM; (2) Multi-stakeholdership; and (3) Convergence in local governance. It is a dynamic, interactive and virtual program that contributes to build the Department of the Interior and Local Government (DILG) as a Knowledge Centric Organization (KCO) and build learning communities that pursue local governance excellence through knowledge sharing and innovation. It is envisioned as a mechanism to harmonize effective local governance in the Philippines.

Aims of the LGRC include promoting a culture of learning and knowledge sharing, harnessing the role of DILG as knowledge broker and facilitator of capacity development in local governance, facilitating integration of knowledge management in DILG processes and systems towards building the Department as a knowledge centric organization. With these, the DILG will soon metamorphose its role from being a direct provider of capacity building to LGUs into a harmonizer of capacity development for various clients and partners.

LGRRC I is located at the 2nd Floor, DILG Regional Office I, Aguila Rd., Sevilla Norte, City of San Fernando, La Union. (LGOO II Aldrin M. Aquino)

DILG 1 Announces… from page 1

The DILG Region 1 implemented the GPL with the Department of Social Welfare and Development (DSWD), Department of Environment and Natural Resources (DENR), Department of Health (DOH), Department of Budget and Management (DBM), and National Economic Development Authority (NEDA) as members of the Regional Awards Committee (RAC). Moreover, a Civil Society Organization (CSO) Representative and the DILG, served as the Regional Team of Validators.

“This is the second year of implementation of the Gawad, and the first time that National GPL awardees will be conferred. We are hoping that National GPL winners will come from Region 1,” Dir. Guray disclosed. (The three Region 1 nominees were among the local government units shortlisted and validated by the National GPL Team of Validators and were among the top four in their respective categories. - Ed)

Other local government units included as regional winners are the following: Province Category – Ilocos Norte (1st Runner – up) and La Union – (2nd Runner – up); City Category – Laoag City (IN) (1st Runner – up) and City of San Fernando (LU) (2nd Runner – up), and; Municipality Category – Tagudin (IS) (1st Runner – up) and Agoo (LU) (2nd Runner – up). (LGOO V Lily Ann O. Colisao)
Disaster Risk Reduction Management (DRRM) Officers, Civil Society Organization and Regional Development Council (RDC) representatives of Local Government Units (LGUs) from Regions I, II, III and Cordillera Administrative Region (CAR) within the perimeter of the Agno River.

The Director led the group in a one-minute prayer to honor the memory of the late Secretary during the opening program. “There were requests that we postpone the conduct of this activity, however, I firmly believe that Secretary Robredo will be happier if we continue with the work he and the Department had started,” added Dir. Guray. The regional collaboration, she said, is one of the department’s ways of addressing the challenges on how to cope with the impacts of disaster and climate change.

The Department has focused its targets to LGUs within the eighteen (18) Major River Basins in the country. A total of five (5) provinces, three (3) cities and 46 municipalities of four (4) Regions are located within the periphery of the Agno River. “Our goal is to come up with a common action plan in order to harmonize our efforts and initiatives to have more effective results,” Dir. Guray further encouraged the participants.

During the said collaboration workshop, speakers from the DILG, Department of Environment and Natural Resources (DENR), its Environment Management Bureau (EMB), Office of Civil Defense, River Basin Control Office and Agno Flood Control Office discussed topics such as climate change, National DRRM Plan, the DILG’s DRRM – CCA Intervention Framework, Agno River Situation, networks and building alliances, and Agno Flood Control. The participants were also given the opportunity to ask questions and clarifications during the open forum. Before the activity ended, all the stakeholders signed a pledge of commitment aimed at building climate adaptive and disaster resilient communities. They also crafted their initial regional action agenda.

For the Department, the regional collaboration workshop falls under the capacity enhancement component of the DILGs DRRM – CCA Intervention Framework. It aims to (1) share knowledge; promote tools and methodologies in mainstreaming to the Comprehensive Land Use Plans (CLUPs) and Comprehensive Development Plans (CDPs), and; (2) develop capabilities of LGUs and communities to be safe and disaster resilient. (LGOO V Lily Ann O. Colisao)
Moreover, having been the Mayor of Naga City for 19 years, Robredo was strict about ensuring that each LGU’s business process licensing system is streamlined and highly effective. The Department committed to the Millennium Challenge Corporation to streamline the Business Permits and Licensing System (BPLS) of 120 LGUs in four years. As of June 2012, 748 LGUs have already streamlined their BPLS within a two-year period. This has raised revenue collection by as much as 7% in Lapu-Lapu City and 18% in Butuan City.

The latest National Competitiveness Survey results showed that 70% of businessmen respondents received permits in three days or less. In fact, 17% did so in less than two hours.

Robredo believed that measuring outcomes lead to improvement. He enhanced the Local Governance Performance Management System (LGPMS), a tool to measure LGU performance, by turning it into an assessment tool validated by third-party assessment. This is a departure from the old system of self-assessment.

Consolidated results of the LGPMS shows that there has been a consistent increase in the number of LGUs with high overall performance ratings, from 913 in 2009, to 1,050 in 2010, to 1,261 in 2011.

There has also been a 200% leap in the number of LGUs that allow civil society organizations, public organizations, the academe, and religious groups to participate in local governance. A concrete example of this is the DILG’s partnership with the Ugnayan ng mga Barangay at Simbahan (UBAS) to monitor LGU budgets and with Ateneo School of Government and De La Salle University’s monitoring of public services in the local governments.

In the Autonomous Region of Muslim Mindanao (ARMM), Robredo was instrumental in the promotion of transparency and accountability among local governments through the SGH. The DILG is also on top of the reform program in ARMM with funding of P8.59 billion.

In the interior sector, Robredo batted for a vision that every Filipino can walk the streets unafraid 24 / 7. In 2011, crime rate went down to 23.8%. Financial reforms in the Philippine National Police (PNP) also led to the 54% increase in the budget for field units to P1,000 per capita from P650. This (continued at page 8)
City of San Fernando, La Union – The Phase II of the second component, which is the Field Immersion of the Local Government Operations Officer (LGOO) Training, is nearing completion. The 35 LGOOs of the 47th Batch deployed in seven (7) Cities and Municipalities of the Region are expected to be back to their respective Provincial Offices before the end of October to prepare for the presentation of their outputs. This will be conducted at the training hall of the Department of the Interior and Local Government (DILG) Regional Office 1 before a panel composed of regional management and technical personnel.

The LGOO – trainees were grouped in fives and assigned in the following local government units for three (3) months: Urdaneta City and Laoac, Pangasinan; Agoo and Naguilian, La Union; Candon City and Sta. Maria, Ilocos Sur, and; Batac City, Ilocos Norte. They had to complete five (5) outputs – (1) State of Local Governance Performance Report (SLGPR); (2) System on Competency Assessment for Local Governments (SCALOG) Report; (3) Capacity Development Agenda, and Terminal Reports for (4) Learning Event, and; (5) Field Immersion.

Component II or the Enhancement Training of the LGOO Training is composed of two (2) phases. Phase I dubbed as the Center Training was conducted at the DILG Regional Office training hall for a period of two and a half months. The LGOO – trainees underwent the standard curriculum consisting of seven (7) Modules developed by the Local Government Academy (LGA) with the DILG Regional Offices. Phase II as mentioned is the Field Immersion or the Supervised Field Practice. This Phase of the training exposed the LGOO – trainees to the dynamics of local governance in the actual setting.

After Component II, the LGOO – trainees still have to hurdle Parts I and II of Component III, the Validation for Certification or the Competency Assessment, which will be managed by the LGA. Part I of this Component is the Demonstrative Competency Assessment or the Paper and Pencil Assessment, while Part II is the Simulated Exercises and Interview. Only those who will pass Component III will be issued a Certificate of Completion and will be eligible for promotion to a higher LGOO position.

The LGOO Training is a tradition and a tested program of the DILG. It is a system aimed to capacitate and equip new LGOOs to perform their duties and functions. (LGOO V Lily Ann O. Colisao)
City of San Fernando, La Union – The Department of the Interior and Local Government (DILG) Region 1 has completed the conduct of the Anti – Red Tape Act Report Card Survey (ARTA – RCS) in the 129 local government units of the region. The RCS, as stated in Section 10 of Republic Act 9485 or the ARTA Law of 2007, “will be used to obtain feedback on how the provisions of the Citizens Charter are being followed and how the agency is performing”.

“In 2009, all the Provinces, Cities and Municipalities of the region prepared their respective Citizen’s Charter. This is the document where the frontline services of these Local Government Units (LGUs) are presented and where the steps, requirements, fees, persons responsible and specific time allotments for every step are indicated,” shared by Director Corazon P. Guray of the Department of the Interior and Local Government (DILG) Region 1. She added that “after five years of the passage of the Law and three years of completion of the Citizen’s Charter, we are now assessing the performance of the LGUs based on their service standards and on the feedback of their clients.”

The DILG field officers teamed up in threes or fours and utilized the interview questionnaire designed for RCS approved by the National Statistical Coordination Board (NSCB) in their target LGUs. They administered the questionnaire to 30 individuals who availed of the Local Civil Registrar and Rural Health Unit frontline services. The data gathered are entered into the system developed by the Civil Service Commission (CSC) from which 80% of the total rating of the LGU is derived. Aside from the interview questionnaire, the DILG field officers also utilized the inspection checklist relative to the physical working condition within the LGU and other ARTA requirements. The checklist result, covering 20%, will complete the LGU rating.

“If an LGU garners a total rating of 90 – 100, it will have an “Excellent” descriptive rating in its Report Card. If the rating is 80 – 89, the descriptive rating is Good, 70 – 79 is Acceptable, and 0 - 69 is Failed,” Dir. Guray informed.

“Our Regional Validating Teams of the Seal of Good Housekeeping (SGH) are going around the Region visiting and confirming the ARTA – RCS Ratings of LGUs which were rated Good and Excellent,” she added.

Aside from evaluating the LGUs performance in relation to the implementation of their Citizen’s Charter, the RCS, also stated in the Law, is used to obtain information on hidden costs incurred by clients in accessing frontline services. It also includes the assessment of LGU compliance on the “No Lunch Break” Policy and the “Anti – Fixer” Campaign.

The ARTA – RCS is one of the additional criteria for the Scaled – up SGH Silver Level and is implemented by the Department in partnership with CSC. The LGUs will receive their Report Cards, together with the Report of Findings, before the year ends. (LGOO V Lily Ann O. Colisao)
means that the police have more funds for uniform, shoes, bullets and other needs. Police visibility has also increased with the field deployment of 90% of the police force, as opposed to 85% previously.

Through the Criminal Investigation and Detection Group (CIDG), the DILG initiated investigations and formally filed charges against individuals involved in spurious procurement contracts.

“Tatapatin ko po kayo, minsan mabigat sa dibdib ko ang gawaing ito. Subalit pag nakikita ko po yung ordinaryong pulis sa kaduluduluhang istasyon, sinasabi ko po sa aking sarili kailangan ko pong gawin ito para sa kanya. Ito na lang po ang kaniyang pag-asa at magsilbing huwaran din na dapat ang matuwid na daan ang syang dapat nating tahakin,” Robredo told officials of the interior sector during his New Year’s Call early this year.

Robredo declared two weeks before his death, that he intended to pursue all these reforms at whatever cost, to ensure that the “matuwid na daan” of the President is well lighted and easy to traverse for every citizen.

“Pinapangako ko po na marami pa tayong pakikinabangan sa mga repormang pinalakas natin sa DILG. Pailigtinin pa natin ang pagbabago sa lokal na pamahalaan at sa interior sector upang masuportahan ang ginagawa sa national. Sa tulong ng opisyal at kawani ng DILG, gagawin ko ang lahat ng aking makakaya para maabot natin ang pangarap ng isang bansang matuwid at maayos ang daan,” reads his prepared statement for his upcoming Commission on Appointments hearing. (LGOO V Rhodora G. Soriano with Reports from the Office of Public Affairs)

Across the Region

DILG- LU conducts LLA Search in the Province of La Union

The Department of the Interior and Local Government (DILG) - La Union through the Provincial Awards Committee on Local Legislative Award (LLA) conducted the Search for the Outstanding Sangguniang Panglungsod / Bayan. The award recognizes the exemplary performance of Sanggunians of Cities and Municipalities in legislating measures to help build the foundation of meaningful local administration and development. The period of Sanggunian Performance considered for the award is July 1, 2010 to July 30, 2012.

The Committee is chaired by DILG Provincial Director Trigidia R. Colisao and vice-chaired by Hon. Alfredo Pablo R. Ortega, Philippine Councilors League (PCL), Provincial Federation President. Members of the committee are Provincial Agriculturist Imelda Sannadan, Provincial Budget Officer Catherine E. Franco, Provincial Social Welfare and Development Officer Ranilo Ipac, Provincial Environment and Natural Resources Officer Samuel Songcuan and PCCI Representatives Benito Macalinao and Richard Dee.

The search, based on DILG MC No. 2012-143, covers the following areas to be evaluated: the effectiveness of the legislative agenda and the legislative tracking system, availability of legislative documents, efficiency of performance of the Sanggunian and quality of office set-up and staff complement.

There are three levels of the awards – Provincial, Regional and National winner for four categories – Outstanding Sanggunian in Highly Urbanized Cities and Independent Component Cities (Regional and National level only), Outstanding Sanggunian in Component Cities, Outstanding Sanggunian in 1st to 3rd Class Municipalities and Outstanding Sanggunian in 4th-6th Class Municipalities.

Winners in each category will receive a trophy and incentive award courtesy of the PCL. (LGOO V Rhodora G. Soriano)

(The Regional Awards Committee (RAC) for the LLA Search is slated to have their Meeting on November 6, 2012 - Ed.)
VACANCIES/ SUCCESSION

ISSUE:
Whether or not a City/ Municipal Mayor can appoint a person other than the one recommended by the Sangguniang Barangay to fill up a vacancy in the Sangguniang Barangay.

OPINION:
NO. Section 45 (3) of RA 7160 provides that the permanent vacancy shall be filled by an appointment by the Mayor upon recommendation of the Sangguniang Barangay. Further, the appointing authority is limited to the appointment of those recommended to him. (Fariñas v. Barba, April 19, 1996; reiterated in DILG Opinion 33 s. 2002)

POWERS OF ACTING MAYOR

ISSUE:
Whether or not the Acting Mayor (either the Vice-Mayor or highest ranking Sangguniang Bayan member) is allowed by law to sign, approve payrolls for salaries / wages of local employees, disbursement vouchers and DTR, when he / she assumed as Acting Mayor on the 4th day of absence of the local chief executive (LCE) while the latter is out on official travel (local).

OPINION:
Yes. Sec. 46 of the Local Government Code (LGC) on Temporary Vacancy in the Office of the LCE: xxx (c) LCE…travels within the country but outside territorial jurisdiction not exceeding 3 days…may designate an Officer-in-charge in writing…powers / functions except power to appoint, suspend or dismiss. (d) LCE fails or refuses to issue authorization…Vice-Governor / Vice-Mayor or highest ranking Sangguniang Bayan member…have the right to assume powers, duties and functions of said office on the 4th day of absence. Sec. 46 (a) withholds the power to appoint, suspend or dismiss which can be exercised if absence exceeds 30 days, so Acting Mayor is thus granted plenary power, including among others, power to sign, approve payrolls, etc. (Opinion 2, s. 2002)

The First Runner-up for the Nationwide Search for the Model PNP 2012 – Family Category is the family of SPO4 Igmedio L. Dugeña, a Region 1 nominee, and residents of Brgy. Las-ud, Caba, La Union.

The announcement and awarding of winners in the nationwide search was one of the highlights of the Celebration of the National Crime Prevention Week (NCPW). Executive Secretary Paquito N. Ochoa, Jr., who was then the designated Officer-In-Charge of the Department of the Interior and Local Government (DILG), graced the said ceremony as the Guest of Honor. He awarded the winners of the Family and Solo Police Parent categories at the PNP Multi-Purpose Center, Camp Crame, Quezon City.

SPO4 Dugeña is more than twenty years in service and is currently assigned at the City of San Fernando Police Station. He is married to Perlina Maglaya-Dugena, the Caba Municipal Budget Officer. They are blessed with three children, PO2s Don and Igmedio, Jr. and Mae Jo, a registered nurse.

The Nationwide Search for Model PNP Families was launched last year, one of the many innovative programs introduced by the late Secretary Jesse M. Robredo. The search is implemented by the National Police Commission (NAPOLCOM) in collaboration with the DILG, the PNP and the NCPW Technical Working Committee. It aims to highlight the police’s capability as a leader and community partner to build public confidence and support to the police force. It also seeks to help induce positive changes in the environment and to emphasize the importance of strong family ties that is consequential to the overall success of preventing crimes in the streets.

(LGOO V Flory Ann O. Estioco and LGOO VI Paulino G. Lalata, Jr.)
The Department of the Interior and Local Government (DILG), as one of the partner agencies of the Department of Budget and Management (DBM) for the Cluster on Good Governance and Anti-Corruption (CGGAC), participated in the implementation of the Registry System for Basic Sectors in Agriculture (RSBSA).

To ensure reliable data inputs, series of four-day 3rd level RSBSA training were conducted for DILG Officers, together with Local Civil Registrars, Local Agriculture Officers, Local Agrarian Reform Officers, and Local Planning and Development Coordinators, as members of the Local Registration Teams (LRTs). After which, the LRTs conducted the 4th Level Training in their respective Local Government Units (LGUs) participated in by Punong Barangays, Barangay Secretaries, and Field Interviewers.

The RSBSA is an electronic compilation of the baseline information of the agriculture sectors specifically the farmers, farm laborers and fishermen. The database or registry of farmers is necessary in the formulation of effective programs and significant policies for the development of the agriculture sector. (Reports from LGOO Vs Rhodora G. Soriano and Charis O. Garma)

DILG gets involved with RSBSA

The cities of Alaminos and Urdaneta, Agno and Bolinao, Pangasinan participated in a Forum to assess their readiness to Business Permits and Licensing System (BPLS) automation. These four Local Government Units (LGUs) underwent the roll-out and have already streamlined BPLS.

The forum is a joint and continuing effort of the Department of Interior and Local Government (DILG), the Department of Trade and Industry (DTI) and the National Computer Center (NCC) in partnership with the USAID’s Investment and Enabling Environment (INVEST).

Twenty-six (26) additional LGUs had already undergone the BPLS Roll-Out in the Province of Pangasinan. They are among the National and Priority Targets - Tourism Zones

The nationwide up-scaling of reforms in processing business permits and licenses in all cities and municipalities is mandated for all government instrumentalities pursuant to R.A 9485. It aims to reduce bureaucratic red tape and prevent graft and corruption. In relation to this, the government shall oversee the implementation of service standards in business permits nationwide. (LGOO V Nila B. Roxas)
Governor Manuel C. Ortega of La Union receives the Province’s Seal of Good Housekeeping Marker from RD Corazon P. Guray, ARD Julie J. Daquioag, PD Trigidia R. Colisao, LGOO VI Lydia G. Ordoño and LGCDD Chief Pedro D. Gonzales.

RD Guray, reacts to the presentation of Accomplishments of the DILG Provincial Offices and Divisions during the regular Regional Management Committee Meeting.

RD Guray shares her fondest memories of the late SILG Robredo during interviews of Local ABS-CBN and GMA Reporters.

The Regional Management Team (RMT), led by RD Guray and ARD Daquioag, is in full force during the “Ammuayoy” radio program (“So the People May Know”) to promote the programs, projects, and activities of the office.

MPDC Rodel Quibuyen of Bani, Pangasinan receives from RD Guray, ARD Daquiaog and Engr. Sangel the Municipality’s PhP 3.5M SaLiNTubig Project check.
### DILG R1 3rd Quarter Financial Report

#### STATEMENT OF ALLOTMENT, OBLIGATIONS AND BALANCES

**As of September 30, 2012**

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